

Council Members

District 1: Terry Graham
District 2: Charlene McGriff
District 3: Billy Mosteller, Secretary
District 4: Jose Luis
District 5: Steve Harper, Chair
District 6: Allen Blackmon
District 7: Brian Carnes, Vice-Chair

**County Administrator**

Dennis E. Marstall

County Attorney

Ginny L. Merck-Dupont

Clerk to Council

Sherrie Simpson

January 10, 2024

4:00 PM

**101 North Main Street
Lancaster, SC 29720**

**LANCASTER COUNTY COUNCIL
COMMITTEE OF THE WHOLE
County Council Chambers, County Administration
Building, 101 North Main Street, Lancaster, SC 29720**

AGENDA

1. **Call to Order - Chairman Steve Harper**
2. **Welcome and Recognition - Chairman Steve Harper**
3. **Pledge of Allegiance and Invocation - Council Member Terry Graham**
4. **Approval of Agenda**
[deletion and additions of non-substantive matter]
5. **Citizens Comments**

*[Lancaster County Council welcomes comments and input from citizens who may not be able to attend Council meetings in person. Written comments may be submitted via mail to ATTN: Sherrie Simpson, Post Office Box 1809, Lancaster, SC, 29721, by email to Sherrie Simpson at ssimpson@lancastersc.net or by online submission by selecting the "Citizens Comments" quick link located on the County website homepage at <https://www.mylancastersc.org/>. Comments must be no longer than approximately 3 minutes when read aloud. Comments received will be acknowledged during the Citizens Comments portion of the meeting. Comments will need to be received prior to 4:00 p.m. on the day before the meeting. Please use the same link above in order to submit input/comments for Public Hearings. *Please note that any handouts presented to Council or Council Boards and Commissions become an official part of the record and a copy is attached to the legal minutes for the meeting.]*

6. **Discussion and Action Items**
 - a. Kershaw Pool Agreement Proposal - Dennis Marstall
 - b. Parks and Recreation Programs Update - Chris Clouden
 - c. Update on Stormwater Erosion Issues - Presented by Allison Hardin
 - d. Review of 2040 Comprehensive Plan Time Line To Adoption - Allison Hardin
7. **Adjournment**

Anyone requiring special services to attend this meeting should contact 285-1565 at least 24 hours in advance of this meeting. Lancaster County Council agendas are posted at the Lancaster County Administration Building and are available on the Website: www.mylancastersc.org

Meetings are live streamed and can be found by using the following link:
<https://www.youtube.com/@LancasterCoSCGov/streams>

Agenda Item Summary

Ordinance # / Resolution #: N/A

Contact Person / Sponsor: Dennis Marstall / Administration

Department: Administration

Date Requested to be on Agenda: 1/10/2024

Council Action Requested:

Consider entering into a new agreement for funding pool operations at Stevens Park with the Town of Kershaw.

Points to Consider:

The County currently has an annual agreement with the Town of Kershaw whereby the County and Town each pay one-half of the costs of pool operations, after pool revenues are determined. In addition, the current agreement also outlines the County and Town will split any capital replacement items or address any capital improvement needs.

The cost of the agreement to the County for FY24 is \$15,251.65.

The Town of Kershaw is considering a new partnership with the YMCA of Upper Palmetto that outlines the YMCA providing enhanced pool operations. This proposed arrangement would increase the operational hours of the pool and require some facility improvements, thus increasing the operating costs that would traditionally be shared between the Town and County. The anticipated increase in operating expenses would raise the County cost to approximately \$32,264 annually, plus contribution to the capital expense that is expected to total \$23,208 over the three years.

The Town is asking for a three-year commitment of \$40,000 a year for a total of \$120,000, to address the expanded pool hours and capital costs.

The Town is asking for consideration at this time, and outside of the budget process, in order to determine the County's level of support for the pool before going forward as they work to finalize their arrangement with the YMCA, and before the pool is open for summer operations.

Funding and Liability Factors:

Over the past six years, the County's share of support for the Kershaw Pool in Stevens Park is as follows:

FY24 \$15,251.65

FY23 \$12,042.95

FY22 \$18,204.93

FY21 covid closed

FY20 \$15,720.84

FY19 \$29,666.16

The total County share over the past six years, minus the covid year, was \$90,886.53 for a yearly average of \$18,177.30, minus the covid year.

The County Council could consider committing initial funds from Fund Balance this fiscal year to support expanded pool operations or indicate a favorable willingness to consider the request as part of the FY25 budget process, as to whether or not to allocate the full \$40,000 requested over three years.

During a previous County Council conversation on the funding arrangement for pool operations with the Town of Kershaw, it was highlighted that the agreement with the Town is similar to the pool operations agreement the County has with the City of Lancaster, whereby the City is paying the county to defray costs of the Wylie Street pool operating and capital expenses.

Recommendation:

Consider the Town's request at the full \$40,000 annual amount, or a different amount, and determine if the Council wants to further consider it during the FY25 budget process.

ATTACHMENTS:

Description	Upload Date	Type
Request Letter from the Town of Kershaw	1/5/2024	Letter
Support Letter from the Town of Heath Springs	1/5/2024	Letter
Support Letter from the Kershaw Community Park Council (KCPC)	1/5/2024	Letter

TOWN OF KERSHAW

*Continued Progress,
A Goal*

*Community Pride,
A Reality*



January 4, 2024

Mr. Dennis Marstall, Administrator
Lancaster County
PO Box 1809
Lancaster, SC 29721

Dear Mr. Marstall:

This letter is to follow-up on the Town of Kershaw's request for funding for the Stevens Park Pool as a part of the Town's planned agreement with the YMCA of Upper Palmetto. The YMCA plans to operate the pool a minimum of 550 hours per season as opposed to the 260 hours the Town has been able to have it in operation. Based on the current arrangement between the Town and County the amount due for this past fiscal year is \$15,252. With the increase in operational hours the projected reimbursement from the County would increase to \$32,264 per year.

Additionally, there are facility improvements needed for the pool. These include AED/oxygen/first aid, entrance and exit mats, signage, portable handicap chairlift and chemical feeders and controllers. The total cost of these improvements is \$25,000.

The Town's request of \$40,000 a year for three years (\$120,000 total) includes three years of operational subsidies (\$32,264 times three years = \$96,792) plus \$23,208 of the \$25,000 in pool facility improvements. Please note that the entire public-private partnership bringing the YMCA to southern Lancaster County is requiring \$800,000 in funding over the initial three-year period. The Town of Kershaw has committed \$150,000 of this funding with the balance beyond the request to the County coming from foundations and industry.

It is the intentional of the Town and YMCA to have this arrangement finalized in the next few months so that the pool can open this coming season without delay. The Town greatly appreciates the County's prompt consideration of this request and looks forward to the amenities of the YMCA being available to residents of southern Lancaster County.

I have enclosed support letters for the project from the Town of Heath Springs and Kershaw Community Park Council. Please let me know if you have any questions or need additional information.

Sincerely,

John H. Douglas
Town Administrator

Enclosures



Celebrating 130 Years of Community Service

*Post Office Box 100 • Heath Springs, SC 29058
803-273-2066 • Fax 803-273-3478*

December 29, 2023

Mr. John Douglas
Town Administrator
Town of Kershaw
P.O. Box 145
Kershaw, SC 29067

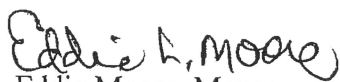
Dear Mr. Douglas:

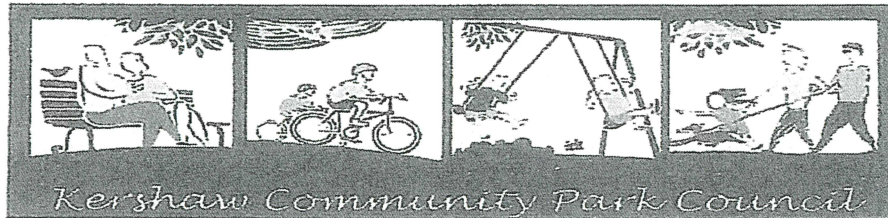
On behalf of the Town of Heath Springs, South Carolina, I support your efforts to bring a YMCA to Kershaw. This addition will be a great asset not only to Kershaw but also to surrounding communities such as Heath Springs. Heath Springs encourages our citizens to lead a healthy lifestyle by offering programs such as FAN (Faith, Activity and Nutrition) and in 2024 we will be hosting a Heath Fair. Additionally, the YMCA offers a family atmosphere where classes for children are offered as well as childcare while the parents use the facilities. There could also be a place for family, church, or social gatherings. What a wonderful idea!

The Town of Kershaw has my continued support in the initiative to bring a YMCA to Kershaw.

If I can be of any assistance in this matter, please do not hesitate to contact me.

Sincerely,


Eddie Moore, Mayor
Heath Springs, SC



PO Box 83 ~ Kershaw, SC 29067 •
kershawpark@gmail.com ~ www.kershawpark.com

December, 2023

To Whom It May Concern

Re: Stevens Park, Kershaw, S.C. and the YMCA

Dear Sirs and Madams:

The Kershaw Community Park Council (KCPC) has been a community volunteer group that was formed in 2009, and incorporated into an official non-profit agency in 2012 for the purpose of renovating and revitalizing this treasured park acreage. For the past 13 years, the KCPC has partnered with the Town of Kershaw and the citizens of the southern end of Lancaster County to achieve the goal of growing the opportunities for sustainability of the park; along with increasing the use of the spaces of the park for learning, health, recreation and enjoyment for the people of our community.

We love Stevens Park! We believe it to be a rich gem of recreational and community space that is worth all our efforts to continue to grow and maintain the varied offerings of the park. This wooded land, walkways and hiking spaces, and all the other outdoor and indoor components and amenities within the park have a rich history of, and a more recent continuation of community life because of the commitment of the KCPC and the Town of Kershaw. The Town's vision for incorporating a YMCA into the park is viewed extremely positively by the Board of Directors of the KCPC. We are in favor of any additional opportunities that can be made available within Stevens Park for the benefit of the citizens and their families.

We appreciate the Town's vision for the YMCA's presence in the park and feel that it will provide more benefits and use of the park by the community and those in the surrounding areas of southern Lancaster County. We sincerely encourage your support of this endeavor! The value of providing an increase in the opportunities that would be made available within Stevens Park cannot be overestimated.

With deepest appreciation for your consideration,

Beverly H. Timmons
KCPC Board of Directors

Agenda Item Summary

Ordinance # / Resolution #: N/A

Contact Person / Sponsor: Chris Clouden / Parks & Recreation

Department: Parks and Recreation

Date Requested to be on Agenda: 1/10/2024

Council Action Requested:

Receive information about the Parks and Recreation Department programs and services.

Points to Consider:

This presentation will provide an overview of the many parks and recreation department services and programs. The presentation will highlight the growth in programs participants, review current facilities and detail proposed program enhancements and service offerings.

A key highlight will be on the department's future planning and renewed emphasis on playground and park safety.

Funding and Liability Factors:

The Parks and Recreation budget for FY24 is \$4,294,603.

Recommendation:

Provide feedback and input for Parks and Recreation programs and services.

Agenda Item Summary

Ordinance # / Resolution #: N/A

Contact Person / Sponsor: A. Hardin / Planning

Department: Administration

Date Requested to be on Agenda: 1/10/2024

Council Action Requested:

This presentation will update Council on erosion discussions as part of the Unified Development Ordinance (UDO) rewrite.

Points to Consider:

Given the many construction sites throughout the County, particularly residential, the County is receiving an increased level of complaints regarding stormwater, runoff and erosion issues. The presentation will highlight a variety of erosion issues across numerous developments throughout the County.

This item is informational only for Council as they consider the UDO rewrite in regards to Stormwater matters.

Funding and Liability Factors:

The UDO rewrite has already been funded by Council as part of previous budget cycles.

Recommendation:

This item is informational only for Council and citizens.

Agenda Item Summary

Ordinance # / Resolution #: N/A

Contact Person / Sponsor: A. Hardin / Planning

Department: Planning

Date Requested to be on Agenda: 1/10/2024

Council Action Requested:

This item is to update Council on the timeline for final adoption of the 2040 Comprehensive Plan.

Points to Consider:

The following meeting schedule has been developed as Council moves toward the final adoption of the 2040 Comprehensive Plan:

1. January 16, 2024, at 6:30 p.m.: Joint Meeting for Council, Planning Commission, and Stakeholders. Location: Council Chambers, 2nd Floor, County Administration Building, Lancaster, SC 29720. Planning staff is looking for feedback on the Public Review Draft of the 2040 Comprehensive Plan and they are especially looking for feedback on the Guiding Principles and Implementation Strategies.
2. January 23, 2024, at 6:00 p.m.: Public Input Meeting. Location: Kershaw Branch of the Lancaster County Library, 101 North Hampton Street, Kershaw, SC 29067.
3. January 29, 2024, at 6:00 p.m.: Public Input Meeting. Location: Lancaster County Historic Courthouse, 100 North Main Street, Lancaster, SC 29720.
4. January 30, 2024, at 6:00 p.m.: Public Input Meeting. Location: Del Webb Library, 7641 Charlotte Highway, Indian Land, SC 29707
5. February 8, 2024, at 6:00 p.m.: Steering Committee Meeting, Council Chambers, 2nd Floor of the County Administration Building, Lancaster, SC 29720.;
6. February 15, 2024, at 6:00 p.m.; Planning Commission Special Meeting (for making recommendation on the final 2040 Comprehensive Plan), Council Chambers, 2nd Floor of the County Administration Building, 101 North Main Street, Lancaster, SC 29720.
7. March - Council Adoption of the 2040 Comprehensive Plan.

Funding and Liability Factors:

The Comprehensive Plan was funded in a previous budget year.

Recommendation:

Review the timeline and provide feedback.