

**Council Members**

District 1: Terry Graham  
District 2: Charlene McGriff  
District 3: Billy Mosteller, Secretary  
District 4: Larry Honeycutt  
District 5: Steve Harper, Chair  
District 6: Allen Blackmon  
District 7: Brian Carnes, Vice-Chair



**County Attorney**  
John K. DuBose III

**Clerk to Council**  
Sherrie Simpson

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**May 11, 2021**

**4:00 PM**

**101 North Main Street  
Lancaster, SC 29720**

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**LANCASTER COUNTY COUNCIL  
COMMITTEE OF THE WHOLE  
County Council Chambers, County Administration  
Building, 101 North Main Street, Lancaster, SC 29720**

**AGENDA**

1. **Call to Order - Chairman Steve Harper**
2. **Welcome and Recognition - Chairman Steve Harper**
3. **Pledge of Allegiance and Invocation - Council Member Brian Carnes**
4. **Approval of Agenda**

*[deletion and additions of non-substantive matter]*

5. **Citizens Comments**

*[While in-person Citizens Comments are not currently suspended, due to public health and safety considerations and the need for continued social distancing, the County is strongly encouraging citizen input and comments be submitted in writing prior to the meeting. Comments may be submitted via mail to ATTN: Sherrie Simpson, Post Office Box 1809, Lancaster, SC, 29721, by email to Sherrie Simpson at [ssimpson@lancastersc.net](mailto:ssimpson@lancastersc.net) or by online submission by selecting the "Citizens Comments" quick link located on the County website homepage at <https://www.mylancastersc.org/> Comments must be no longer than approximately 3 minutes when read aloud. Comments received will be acknowledged during the Citizens Comments portion of the meeting. Comments will need to be received prior to 4:00 p.m. on the day before the meeting. Please use the same link above in order to submit input/comments for Public Hearings.]*

6. **Discussion and Action Items**

- a. Discussion of Fiscal Year 2021-2022 Proposed Budget - Steve Willis/Kim Belk
- b. Development Services Update - Rox Burhans
- c. Discussion of Fire Apparatus Acquisition - Steve Willis/Darren Player

7. **Citizen Comments**

*[If Council delays until end of meeting]*

8. **Adjournment**

***Anyone requiring special services to attend this meeting should contact 285-1565 at least 24 hours in advance of this meeting. Lancaster County Council agendas are posted at the Lancaster County Administration Building and are available on the Website: [www.mylancastersc.org](http://www.mylancastersc.org)***

***Meetings are live streamed and can be found by using the following link:  
<https://www.youtube.com/channel/UCgSImrcYjcYcu1m-e6TV54w>***

## Agenda Item Summary

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Ordinance # / Resolution #: N/A

Contact Person / Sponsor: Kimberly Belk/Steve Willis

Department: Administration

Date Requested to be on Agenda: 5/11/2021

**Issue for Consideration:**

Changes or any additional consideration on the proposed budget prior to first reading.

**Points to Consider:**

First reading will be Monday 5/24. This item will allow Council to have time to receive any follow-up information from the initial discussion at Committee of the Whole or ask any remaining questions.

**Funding and Liability Factors:**

Pending discussion, may result in proposed changes to the budget ordinance at second reading.

**Council Options:**

This is discussion only.

**Recommendation:**

N/A

## Agenda Item Summary

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Ordinance # / Resolution #: N/A

Contact Person / Sponsor: Rox Burhans, Development Services Director

Department: Planning

Date Requested to be on Agenda: 5/11/2021

**Issue for Consideration:**

An update to County Council on recent initiatives within the Development Services Division.

**Points to Consider:**

Consideration of recent initiatives and feedback for staff.

**Funding and Liability Factors:**

N/A

**Council Options:**

Information only

**Recommendation:**

N/A

## Agenda Item Summary

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Ordinance # / Resolution #: N/A

Contact Person / Sponsor: Steve Willis/Administration and Darren Player/Fire-Emergency Services

Department: Administration

Date Requested to be on Agenda: 5/11/2021

### **Issue for Consideration:**

Aerial fire apparatus are not on the 7 year bond cycle due to the cost. We are proposing to acquire multiple apparatus for different departments this year.

### **Points to Consider:**

Normally we handle fire apparatus (engines, tankers, and rescues) on a seven year cycle. This way we rotate roughly 1/3 of the fleet every seven years. This keeps us very close to the NFPA 20 year life span on apparatus.

I would note that with the custom engines we have purchased over the last two cycles we have the option to refurbish the engine, bring it up to current NFPA standards, and extend the life cycle. This is not an option on our commercial chassis tankers and rescues.

The following aerial fire apparatus are at the end of their life cycle. In both cases, Lancaster County participated financially in their acquisition.

Lancaster Fire Department aerial tower (platform)

Elgin Fire Department aerial ladder (stick)

The following is proposed:

Lancaster Fire Department - mid-mount aerial platform (replacing current apparatus)

Elgin Fire Department - aerial ladder (replacing current apparatus)

Indian Land Fire Department - mid-mount aerial platform (new acquisition to meet ISO standards)

Pleasant Valley Fire Department - mid-mount aerial platform. This would be a new acquisition to Pleasant Valley. They have a current 14 year old ladder (no platform) that was acquired with developer funds. This truck is proposed for stationing at their sub-station.

Countywide equipment - RV style mobile command post. This would be utilized by all public safety agencies as needed for special events or call outs.

The Fire Commission information on this is attached.

### **Funding and Liability Factors:**

Financial information for a bond, not to exceed \$9,000,000, is attached. There are two options; a General Obligation Bond and a Special Source Revenue Bond. In both cases, this would not count against our 8% bond cap and maximizes financial flexibility for future County Councils.

The General Obligation Bond would require a countywide referendum. There would be additional costs associated with opening all of the polls in November.

The Special Source Revenue Bond would utilize the incremental financing option which Council may authorize by way of ordinance. It has a slightly higher financing cost.

Financial information from Brian Nurick, with Compass Municipal Advisors, is attached.

**Council Options:**

In order to keep up with ISO requirements and NFPA standards regarding the age of apparatus in service we don't have any choice on most of this equipment. We could delay the Pleasant Valley acquisition until the 2024 apparatus cycle but that will significantly increase that General Obligation bond amount.

The Mobile Command Post is a new piece of apparatus. Years ago the fire service had an old Bookmobile but that simply did not pan out. It was not large enough and stayed in the shop more than on the road. It was retired due to maintenance costs.

**Recommendation:**

The Fire Commission recommends proceeding with the acquisition of the stated apparatus.

**ATTACHMENTS:**

| Description                                                   | Upload Date | Type            |
|---------------------------------------------------------------|-------------|-----------------|
| Financials from Brian Nurick                                  | 5/4/2021    | Exhibit         |
| Memorandum regarding the Fire Rescue Capital Improvement Plan | 5/5/2021    | Letter          |
| Aerial Examples                                               | 5/5/2021    | Backup Material |
| Price Spreadsheet                                             | 5/5/2021    | Backup Material |
| Generalized Highlights of Specifications                      | 5/5/2021    | Backup Material |

Lancaster County, South Carolina

General Obligation Bonds, Series 2022

Special Obligation Bonds, Series 2022

( Estimated Rated Transaction )

Cash Flow Comparison @ 1.6127924%

| DATE       | General<br>Obligation<br>Bonds | Special<br>Obligation<br>Bonds | Savings      | PV Factor  | PV<br>Savings |
|------------|--------------------------------|--------------------------------|--------------|------------|---------------|
| 12/31/2022 | 121,800.00                     | 123,075.00                     | 1,275.00     | 0.9920005x | 1,264.80      |
| 12/31/2023 | 672,075.00                     | 679,550.00                     | 7,475.00     | 0.9761931x | 7,346.44      |
| 12/31/2024 | 673,800.00                     | 681,125.00                     | 7,325.00     | 0.9606375x | 7,084.70      |
| 12/31/2025 | 670,150.00                     | 677,325.00                     | 7,175.00     | 0.9453299x | 6,829.44      |
| 12/31/2026 | 671,125.00                     | 678,150.00                     | 7,025.00     | 0.9302661x | 6,580.50      |
| 12/31/2027 | 671,650.00                     | 678,525.00                     | 6,875.00     | 0.9154424x | 6,337.78      |
| 12/31/2028 | 671,725.00                     | 678,450.00                     | 6,725.00     | 0.9008549x | 6,101.11      |
| 12/31/2029 | 671,350.00                     | 677,925.00                     | 6,575.00     | 0.8864998x | 5,870.37      |
| 12/31/2030 | 670,525.00                     | 681,875.00                     | 11,350.00    | 0.8723735x | 9,977.06      |
| 12/31/2031 | 674,175.00                     | 680,300.00                     | 6,125.00     | 0.8584723x | 5,296.91      |
| 12/31/2032 | 672,300.00                     | 678,275.00                     | 5,975.00     | 0.8447927x | 5,085.28      |
| 12/31/2033 | 674,900.00                     | 680,725.00                     | 5,825.00     | 0.8313309x | 4,879.04      |
| 12/31/2034 | 671,975.00                     | 677,650.00                     | 5,675.00     | 0.8180838x | 4,678.09      |
| 12/31/2035 | 673,525.00                     | 679,050.00                     | 5,525.00     | 0.8050477x | 4,482.30      |
| 12/31/2036 | 674,475.00                     | 679,850.00                     | 5,375.00     | 0.7922193x | 4,291.56      |
| 12/31/2037 | 669,900.00                     | 680,050.00                     | 10,150.00    | 0.7858820x | 7,976.70      |
| Total      | \$10,205,450.00                | \$10,311,900.00                | \$106,450.00 | -          | \$94,082.08   |

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MEMORANDUM

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**TO:** STEVE WILLIS, COUNTY ADMINISTRATOR  
ALISON ALEXANDER, DEPUTY COUNTY ADMINISTRATOR  
EXECUTIVE STAFF COMMITTEE MEMBERS

**FROM:** 141, FIRE COMMISSION/FIRE RESCUE

**SUBJECT:** CAPITAL IMPROVEMENT PLAN

**DATE:** 5/5/2021

**CC:** KIMBERLY BELK, BUDGET DIRECTOR

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Lancaster County Fire Commission/Fire Rescue has begun planning for aerial apparatus and mobile command post purchases to begin in Fall 2021 with intent to bid and purchase in Spring of 2022 using a GEO Bond arrangement, with payment in full January 2023. The payment in full allows for considerable discounts on the overall purchase when dealing with fire apparatus manufacturers. This project consists of the following:

- 1) Replace the current 1997 platform at the City of Lancaster Fire Department with a mid-mount aerial platform purchase.
- 2) Replace the existing 2001 – 75 foot straight stick housed at the Elgin Fire Department with a 107 foot single axle straight ladder purchase.
- 3) Purchase and place a mid-mount platform at Pleasant Valley Fire Department.
- 4) Purchase and place a mid-mount platform at Indian Land Fire Department.
- 5) Purchase and provide a mobile command post to be used by all emergency services (County Fire Rescue, Lancaster City Fire Rescue, Lancaster County Sheriff's Department, Lancaster Police Department, Lancaster County EMS, and Lancaster County Emergency Management.)

All of these, more expensive, pieces of apparatus are of the age they need to be cycled out of the fleet and sold while they still have value. Several are already requiring more and more expensive repairs annually to keep them operational in their areas of service.

This project is in addition to the normal 7 year cycle purchase that includes station apparatus such as engines, tankers, and rescues. This out of cycle purchase is planned so that no conflict occurs during that established purchase cycle. The 7 year cycle allows for first out engines to always be 15 years old or newer with second tier engines not over 21 years old, keeping the fleet modernized and efficient.

On behalf of the Lancaster County Fire Commission,

*Thank you for your consideration,*

Darren C. Player, Director

Lancaster County Fire Rescue

Aerial Mid-Mount Platform from Spartan Fire Apparatus



Aerial Mid-Mount Platform from Pierce Fire Apparatus – Charleston FD



Aerial Ladder from Smeal Fire Apparatus - Rock Hill FD



Aerial Ladder from KME Fire Apparatus





## Generalized Highlights of Specifications

### 100' Ascendant Aerial Tower

Lancaster City white with chrome front bumper

Indian Land black over red with painted front bumper

Pleasant Valley black over red with painted front bumper

-Velocity Cab 100" with X15 Cummins Engine

-TAK4 front suspension

-airbags in the cab

-Flat Roof

-2000GPM Waterous pumps right now with 500 gallon tank

-Swing doors except for the rear needs to be roll up doors (all doors painted)

-SetCom Headsets

-6KW Harrison Generators

-Dual nozzles at platform with fog being electric and smooth bore being manual

-full compliment of cameras to include DVR and one at the tip of the ladders/platform

-Rope rescue option

-Roof ladder, stokes, and chainsaw boxes on ladder

-all lights LED

-LED strip lights all four sides

-Arrow stick at the rear

-rear mud flap all the way across

-Ladders 2-16' roof, 20' roof, 2-28' extension, 35' extension, 40' extension, folding ladder, little giant ladder

-oil dry hopper option

-front bumper extension so Q can be mounted in the bumper

-roto-ray in the grill

-choice on outrigger covers 2-will be painted and 1-will be chrome

-cab compartment options?

- breathing air to tip/platform 1-cylinder
- remote controls
- A/C to the platform
- intercom to top

### 107' Ascendant Aerial Ladder

Elgin

- Velocity Cab 100" with X15 Cummins Engine
- TAK4 front suspension
- airbags in the cab
- Flat Roof
- 2000GPM Waterous pumps right now with 500 gallon tank
- Roll up doors (all doors painted)
- SetCom Headsets
- Electric fog nozzle at the tip of ladder
- 6KW Harrison Generators
- full compliment of cameras to include DVR and one at the tip of the ladders/platform
- Rope rescue option
- Roof ladder, stokes, and chainsaw boxes on ladder
- all lights LED
- LED strip lights all four sides
- Arrow stick at the rear
- rear mud flap all the way across
- Ladders 2-16' roof, 20' roof, 2-28' extension, 35' extension, 40' extension, folding ladder, little giant ladder
- 6" inlet in front bumper with remote valve
- foot plates on ladder
- axe mounted on ladder
- 1 ½" outlet at the ladder tip

- oil dry hopper option
- front bumper extension so Q can be mounted in the bumper
- roto-ray in the grill
- outrigger covers chrome
- cab compartment options?
- breathing air to tip/platform 1-cylinder
- white over red paint with chrome front bumper
- remote controls
- intercom to top